

STATE OF MICHIGAN

BEFORE THE MICHIGAN PUBLIC SERVICE COMMISSION

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In the matter of the application of)
MICHIGAN GAS UTILITIES CORPORATION)
for authority to increase retail natural gas rates.)
_____)

Case No. U-15990

APPENDICES TO ACCOMPANY THE
DIRECT TESTIMONY OF
PAUL R. MOUL
FOR
MICHIGAN GAS UTILITIES CORPORATION

July 1, 2009

APPENDIX A TO DIRECT TESTIMONY OF PAUL R. MOUL

**EDUCATIONAL BACKGROUND, BUSINESS EXPERIENCE
AND QUALIFICATIONS**

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3 I was awarded a degree of Bachelor of Science in Business Administration by Drexel
4 University in 1971. While at Drexel, I participated in the Cooperative Education Program
5 which included employment, for one year, with American Water Works Service Company,
6 Inc., as an internal auditor, where I was involved in the audits of several operating water
7 companies of the American Water Works System and participated in the preparation of
8 annual reports to regulatory agencies and assisted in other general accounting matters.

9 Upon graduation from Drexel University, I was employed by American Water Works
10 Service Company, Inc., in the Eastern Regional Treasury Department where my duties
11 included preparation of rate case exhibits for submission to regulatory agencies, as well as
12 responsibility for various treasury functions of the thirteen New England operating
13 subsidiaries.

14 In 1973, I joined the Municipal Financial Services Department of Betz Environmental
15 Engineers, a consulting engineering firm, where I specialized in financial studies for
16 municipal water and wastewater systems.

17 In 1974, I joined Associated Utility Services, Inc., now known as AUS Consultants. I
18 held various positions with the Utility Services Group of AUS Consultants, concluding my
19 employment there as a Senior Vice President.

20 In 1994, I formed P. Moul & Associates, an independent financial and regulatory
21 consulting firm. In my capacity as Managing Consultant and for the past twenty-nine years,
22 I have continuously studied the rate of return requirements for cost of service-regulated
23 firms. In this regard, I have supervised the preparation of rate of return studies, which were
24 employed, in connection with my testimony and in the past for other individuals. I have
25 presented direct testimony on the subject of fair rate of return, evaluated rate of return
26 testimony of other witnesses, and presented rebuttal testimony.

APPENDIX A TO DIRECT TESTIMONY OF PAUL R. MOUL

1 My studies and prepared direct testimony have been presented before thirty-six (36)
2 federal, state and municipal regulatory commissions, consisting of: the Federal Energy
3 Regulatory Commission; state public utility commissions in Alabama, Alaska, California,
4 Colorado, Connecticut, Delaware, Florida, Georgia, Hawaii, Illinois, Indiana, Iowa, Kentucky,
5 Louisiana, Maine, Maryland, Massachusetts, Michigan, Minnesota, Missouri, New
6 Hampshire, New Jersey, New York, North Carolina, Ohio, Oklahoma, Pennsylvania, Rhode
7 Island, South Carolina, Tennessee, Texas, Virginia, West Virginia, Wisconsin, the
8 Philadelphia Gas Commission. My testimony has been offered in over 200 rate cases
9 involving electric power, natural gas distribution and transmission, resource recovery, solid
10 waste collection and disposal, telephone, wastewater, and water service utility companies.
11 While my testimony has involved principally fair rate of return and financial matters, I have
12 also testified on capital allocations, capital recovery, cash working capital, income taxes,
13 factoring of accounts receivable, and take-or-pay expense recovery. My testimony has
14 been offered on behalf of municipal and investor-owned public utilities and for the staff of a
15 regulatory commission. I have also testified at an Executive Session of the State of New
16 Jersey Commission of Investigation concerning the BPU regulation of solid waste collection
17 and disposal.

18 I was a co-author of a verified statement submitted to the Interstate Commerce
19 Commission concerning the 1983 Railroad Cost of Capital (Ex Parte No. 452). I was also
20 co-author of comments submitted to the Federal Energy Regulatory Commission regarding
21 the Generic Determination of Rate of Return on Common Equity for Public Utilities in 1985,
22 1986 and 1987 (Docket Nos. RM85-19-000, RM86-12-000, RM87-35-000 and RM88-25-
23 000). Further, I have been the consultant to the New York Chapter of the National
24 Association of Water Companies, which represented the water utility group in the
25 Proceeding on Motion of the Commission to Consider Financial Regulatory Policies for New

APPENDIX A TO DIRECT TESTIMONY OF PAUL R. MOUL

1 York Utilities (Case 91-M-0509). I have also submitted comments to the Federal Energy
2 Regulatory Commission in its Notice of Proposed Rulemaking (Docket No. RM99-2-000)
3 concerning Regional Transmission Organizations and on behalf of the Edison Electric
4 Institute in its intervention in the case of Southern California Edison Company (Docket No.
5 ER97-2355-000). Also, I was a member of the panel of participants at the Technical
6 Conference in Docket No. PL07-2 on the Composition of Proxy Groups for Determining Gas
7 and Oil Pipeline Return on Equity.

8 In late 1978, I arranged for the private placement of bonds on behalf of an investor-
9 owned public utility. I have assisted in the preparation of a report to the Delaware Public
10 Service Commission relative to the operations of the Lincoln and Ellendale Electric
11 Company. I was also engaged by the Delaware P.S.C. to review and report on the
12 proposed financing and disposition of certain assets of Sussex Shores Water Company
13 (P.S.C. Docket Nos. 24-79 and 47-79). I was a co-author of a Report on Proposed
14 Mandatory Solid Waste Collection Ordinance prepared for the Board of County
15 Commissioners of Collier County, Florida.

16 I have been a consultant to the Bucks County Water and Sewer Authority concerning
17 rates and charges for wholesale contract service with the City of Philadelphia. My municipal
18 consulting experience also included an assignment for Baltimore County, Maryland,
19 regarding the City/County Water Agreement for Metropolitan District customers (Circuit
20 Court for Baltimore County in Case 34/153/87-CSP-2636).

21 I am a member of the Society of Utility and Regulatory Financial Analysts (formerly
22 the National Society of Rate of Return Analysts) and have attended several Financial
23 Forums sponsored by the Society. I attended the first National Regulatory Conference at
24 the Marshall-Wythe School of Law, College of William and Mary. I also attended an
25 Executive Seminar sponsored by the Colgate Darden Graduate Business School of the

APPENDIX A TO DIRECT TESTIMONY OF PAUL R. MOUL

1 University of Virginia concerning Regulated Utility Cost of Equity and the Capital Asset
 2 Pricing Model. In October 1984, I attended a Standard & Poor's Seminar on the Approach
 3 to Municipal Utility Ratings, and in May 1985, I attended an S&P Seminar on
 4 Telecommunications Ratings.

5 My lecture and speaking engagements include:

<u>Date</u>	<u>Occasion</u>	<u>Sponsor</u>
6 April 2006	7 Thirty-eighth Financial Forum	8 Society of Utility & Regulatory 9 Financial Analysts
10 April 2001	11 Thirty-third Financial Forum	12 Society of Utility & Regulatory 13 Financial Analysts
14 December 2000	15 Pennsylvania Public Utility 16 Law Conference: 17 Non-traditional Players 18 in the Water Industry	19 Pennsylvania Bar Institute
20 July 2000	21 EEI Member Workshop 22 Developing Incentives Rates: 23 Application and Problems	24 Edison Electric Institute
25 February 2000	26 The Sixth Annual 27 FERC Briefing	28 Exnet and Bruder, Gentile & 29 Marcoux, LLP
30 March 1994	31 Seventh Annual 32 Proceeding	33 Electric Utility 34 Business Environment Conf.
35 May 1993	36 Financial School	37 New England Gas Assoc.
38 April 1993	39 Twenty-Fifth 40 Financial Forum	41 National Society of Rate 42 of Return Analysts
43 June 1992	44 Rate and Charges 45 Subcommittee Annual Conference	American Water Works Association
46 May 1992	47 Rates School	48 New England Gas Assoc.
49 October 1989	50 Seventeenth Annual 51 Eastern Utility 52 Rate Seminar	53 Water Committee of the 54 National Association 55 of Regulatory Utility 56 Commissioners Florida 57 Public Service Commission 58 and University of Utah
59 October 1988	60 Sixteenth Annual 61 Eastern Utility 62 Rate Seminar	63 Water Committee of the 64 National Association 65 of Regulatory Utility 66 Commissioners, Florida 67 Public Service 68 Commission and University 69 of Utah
70 May 1988	71 Twentieth Financial 72 Forum	73 National Society of 74 Rate of Return Analysts
75 October 1987	76 Fifteenth Annual	77 Water Committee of the

APPENDIX A TO DIRECT TESTIMONY OF PAUL R. MOUL

1		Eastern Utility	National Association
2		Rate Seminar	of Regulatory Utility
3			Commissioners, Florida
4			Public Service Commis-
5			sion and University of
6			Utah
7	September 1987	Rate Committee	American Gas Association
8		Meeting	
9	May 1987	Pennsylvania	National Association of
10		Chapter	Water Companies
11		annual meeting	
12	October 1986	Eighteenth	National Society of Rate
13		Financial	of Return
14		Forum	
15	October 1984	Fifth National	American Bar Association
16		on Utility	
17		Ratemaking	
18		Fundamentals	
19	March 1984	Management Seminar	New York State Telephone
20			Association
21	February 1983	The Cost of Capital	Temple University, School
22		Seminar	of Business Admin.
23	May 1982	A Seminar on	New Mexico State
24		Regulation	University, Center for
25		and The Cost of	Business Research
26		Capital	and Services
27	October 1979	Economics of	Brown University
28		Regulation	

APPENDIX B TO DIRECT TESTIMONY OF PAUL R. MOUL

RATESETTING PRINCIPLES

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Traditional cost of service regulation, as implemented by a regulatory agency engaged in ratesetting, such as the Commission, serves as a substitute for competition. In setting rates, a regulatory agency must carefully consider the public's interest in reasonably priced, as well as safe and reliable, service. The level of rates must also provide the public utility and its investors with an opportunity to earn a rate of return for the public utility and its investors that is commensurate with the risk to which the invested capital is exposed so that the public utility has access to the capital required to meet its service responsibilities to its customers. Without an opportunity to earn a fair rate of return, a public utility will be unable to attract sufficient capital required to meet its responsibilities over time.

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It is important to remember that regulated firms must compete for capital in a global market with non-regulated firms, as well as municipal, state and federal governments. Traditionally, a public utility has been responsible for providing a particular type of service to its customers within a specific market area. Although this relationship with customers has been changing, a regulated utility remains quite different from a non-regulated firm, which is free to enter and exit competitive markets in accordance with available business opportunities.

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As established by the landmark Bluefield and Hope cases,¹ several tests have been articulated through which the regulator can determine the fairness or reasonableness of the rate of return. These tests include a determination of whether the rate of return is (i) similar to that of other financially sound businesses having similar or comparable risks, (ii) sufficient to ensure confidence in the financial integrity of the public utility, and (iii) adequate to maintain and support the credit of the utility, thereby enabling it to attract, on a reasonable

¹Bluefield Water Works & Improvement Co. v. P.S.C. of West Virginia, 262 U.S. 679 (1923) and F.P.C. v. Hope Natural Gas Co., 320 U.S. 591 (1944).

APPENDIX B TO DIRECT TESTIMONY OF PAUL R. MOUL

1 cost basis, the funds necessary to satisfy its capital requirements so that it can meet the
2 obligation to provide adequate and reliable service to the public.

3 A fair rate of return must not only provide the utility with the ability to attract new
4 capital it must also be fair to existing investors. An appropriate rate of return which may
5 have been reasonable at one point in time may become too high or too low at a subsequent
6 point in time, based upon changing business risks, economic conditions and alternative
7 investment opportunities. When applying the standards of a fair rate of return, it must be
8 recognized that the end result must provide for the payment of interest on the company's
9 debt, the payment of dividends on the company's stock, the recovery of costs associated
10 with securing capital, the maintenance of reasonable credit quality for the company, and
11 support of the company's financial condition, which today would include those measures of
12 financial performance in the areas of interest coverage and adequate cash flow derived from
13 a reasonable level of earnings.

APPENDIX C TO DIRECT TESTIMONY OF PAUL R. MOUL

EVALUATION OF RISK

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2 The rate of return required by investors is directly linked to the perceived level of risk.

3 The greater the risk of an investment, the higher is the required rate of return necessary to
4 compensate for that risk all else being equal. Because investors will seek the highest rate of
5 return available, considering the risk involved, the rate of return must at least equal the
6 investor-required, market-determined cost of capital if public utilities are to attract the
7 necessary investment capital on reasonable terms.

8 In the measurement of the cost of capital, it is necessary to assess the risk of a firm.
9 The level of risk for a firm is often defined as the uncertainty of achieving expected
10 performance, and is sometimes viewed as a probability distribution of possible outcomes.
11 Hence, if the uncertainty of achieving an expected outcome is high, the risk is also high. As
12 a consequence, high risk firms must offer investors higher returns than low risk firms, which
13 pay less to attract capital from investors. This is because the level of uncertainty, or risk of
14 not realizing expected returns, establishes the compensation required by investors in the
15 capital markets. Of course, the risk of a firm must also be considered in the context of its
16 ability to actually experience adequate earnings, which conform with a fair rate of return.
17 Thus, if there is a high probability that a firm will not perform well due to fundamentally poor
18 market conditions, investors will demand a higher return.

19 The investment risk of a firm is comprised of its business risk and financial risk.
20 Business risk is all risk other than financial risk, and is sometimes defined as the staying
21 power of the market demand for a firm's product or service and the resulting inherent
22 uncertainty of realizing expected pre-tax returns on the firm's assets. Business risk
23 encompasses all operating factors, e.g., productivity, competition, management ability, etc.
24 that bear upon the expected pre-tax operating income attributed to the fundamental nature
25 of a firm's business. Financial risk results from a firm's use of borrowed funds (or similar

APPENDIX C TO DIRECT TESTIMONY OF PAUL R. MOUL

1 sources of capital with fixed payments) in its capital structure, i.e., financial leverage. Thus,
2 if a firm did not employ financial leverage by borrowing any capital, its investment risk would
3 be represented by its business risk.

4 It is important to note that in evaluating the risk of regulated companies, financial
5 leverage cannot be considered in the same context as it is for non-regulated companies.
6 Financial leverage has a different meaning for regulated firms than for non-regulated
7 companies. For regulated public utilities, the cost of service formula gives the benefits of
8 financial leverage to consumers in the form of lower revenue requirements. For non-
9 regulated companies, all benefits of financial leverage are retained by the common
10 stockholder. Although retaining none of the benefits, regulated firms bear the risk of
11 financial leverage. Therefore, a regulated firm's rate of return on common equity must
12 recognize the greater financial risk shown by the higher leverage typically employed by
13 public utilities.

14 Although no single index or group of indices can precisely quantify the relative
15 investment risk of a firm, financial analysts use a variety of indicators to assess that risk.
16 For example, the creditworthiness of a firm is revealed by its bond ratings. If the stock is
17 traded, the price-earnings multiple, dividend yield, and beta coefficients (a statistical
18 measure of a stock's relative volatility to the rest of the market) provide some gauge of
19 overall risk. Other indicators, which are reflective of business risk, include the variability of
20 the rate of return on equity, which is indicative of the uncertainty of actually achieving the
21 expected earnings; operating ratios (the percentage of revenues consumed by operating
22 expenses, depreciation, and taxes other than income tax), which are indicative of
23 profitability; the quality of earnings, which considers the degree to which earnings are the
24 product of accounting principles or cost deferrals; and the level of internally generated
25 funds. Similarly, the proportion of senior capital in a company's capitalization is the measure

APPENDIX C TO DIRECT TESTIMONY OF PAUL R. MOUL

- 1 of financial risk, which is often analyzed in the context of the equity ratio (i.e., the
- 2 complement of the debt ratio).

APPENDIX D TO DIRECT TESTIMONY OF PAUL R. MOUL

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COST OF EQUITY--GENERAL APPROACH

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Through a fundamental financial analysis, the relative risk of a firm must be established prior to the determination of its cost of equity. Any rate of return recommendation, which lacks such a basis, will inevitably fail to provide a utility with a fair rate of return except by coincidence. With a fundamental risk analysis as a foundation, standard financial models can be employed by using informed judgment. The methods, which have been employed to measure the cost of equity, include: the Discounted Cash Flow ("DCF") model, the Risk Premium ("RP") approach, the Capital Asset Pricing Model ("CAPM") and the Comparable Earnings ("CE") approach.

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The traditional DCF model, while useful in providing some insight into the cost of equity, is not an approach that should be used exclusively. The divergence of stock prices from company-specific fundamentals can provide a misleading cost of equity calculation. As reported in The Wall Street Journal on June 6, 1991, a statistical study published by Goldman Sachs indicated that only 35% of stock price growth in the 1980's could be attributed to earnings and interest rates. Further, 38% of the rise in stock prices during the 1980's was attributed to unknown factors. The Goldman Sachs study highlights the serious limitations of a model, such as DCF, which is founded upon identification of specific variables to explain stock price growth. That is to say, when stock price growth exceeds growth in a company's earnings per share, models such as DCF will misspecify investor expected returns, which are comprised of capital gains, as well as dividend receipts. As such, a combination of methods should be used to measure the cost of equity.

The Risk Premium analysis is founded upon the prospective cost of long-term debt, i.e., the yield that the public utility must offer to raise long-term debt capital directly from investors. To that yield must be added a risk premium in recognition of the greater risk of common equity over debt. This additional risk is, of course, attributable to the fact that the

APPENDIX D TO DIRECT TESTIMONY OF PAUL R. MOUL

1 payment of interest and principal to creditors has priority over the payment of dividends and
2 return of capital to equity investors. Hence, equity investors require a higher rate of return
3 than the yield on long-term corporate bonds.

4 The CAPM is a model not unlike the traditional Risk Premium. The CAPM employs
5 the yield on a risk-free interest-bearing obligation plus a premium as compensation for risk.
6 Aside from the reliance on the risk-free rate of return, the CAPM gives specific quantification
7 to systematic (or market) risk as measured by beta.

8 The Comparable Earnings approach measures the returns expected/experienced by
9 other non-regulated firms and has been used extensively in rate of return analysis for over a
10 half century. However, its popularity diminished in the 1970s and 1980s with the
11 popularization of market-based models. Recently, there has been renewed interest in this
12 approach. Indeed, the financial community has expressed the view that the regulatory
13 process must consider the returns, which are being achieved in the non-regulated sector so
14 that public utilities can compete effectively in the capital markets. Indeed, with additional
15 competition being introduced throughout the traditionally regulated public utility industry,
16 returns expected to be realized by non-regulated firms have become increasing relevant in
17 the ratesetting process. The Comparable Earnings approach considers directly those
18 requirements and it fits the established standards for a fair rate of return set forth in the
19 landmark decisions on the issue of rate of return. These decisions require that a fair return
20 for a utility must be equal to that earned by firms of comparable risk.

APPENDIX E TO DIRECT TESTIMONY OF PAUL R. MOUL

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DISCOUNTED CASH FLOW ANALYSIS

2 Discounted Cash Flow ("DCF") theory seeks to explain the value of an economic or
3 financial asset as the present value of future expected cash flows discounted at the
4 appropriate risk-adjusted rate of return. Thus, if \$100 is to be received in a single payment
5 10 years subsequent to the acquisition of an asset, and the appropriate risk-related interest
6 rate is 8%, the present value of the asset would be \$46.32 (Value = \$100 ÷ (1.08)¹⁰) arising
7 from the discounted future cash flow. Conversely, knowing the present \$46.32 price of an
8 asset (where price = value), the \$100 future expected cash flow to be received 10 years
9 hence shows an 8% annual rate of return implicit in the price and future cash flows expected
10 to be received.

11 In its simplest form, the DCF theory considers the number of years from which the
12 cash flow will be derived and the annual compound interest rate, which reflects the risk or
13 uncertainty, associated with the cash flows. It is appropriate to reiterate that the dollar
14 values to be discounted are future cash flows.

15 DCF theory is flexible and can be used to estimate value (or price) or the annual
16 required rate of return under a wide variety of conditions. The theory underlying the DCF
17 methodology can be easily illustrated by utilizing the investment horizon associated with a
18 preferred stock not having an annual sinking fund provision. In this case, the investment
19 horizon is infinite, which reflects the perpetuity of a preferred stock. If P represents price, K_p
20 is the required rate of return on a preferred stock, and D is the annual dividend (P and D
21 with time subscripts), the value of a preferred share is equal to the present value of the
22 dividends to be received in the future discounted at the appropriate risk-adjusted interest
23 rate, K_p . In this circumstance:

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$$P_0 = \frac{D_1}{(1 + K_p)} + \frac{D_2}{(1 + K_p)^2} + \frac{D_3}{(1 + K_p)^3} + \dots + \frac{D_n}{(1 + K_p)^n}$$

APPENDIX E TO DIRECT TESTIMONY OF PAUL R. MOUL

1 If $D_1 = D_2 = D_3 = \dots D_n$ as is the case for preferred stock, and n approaches infinity, as is the
2 case for non-callable preferred stock without a sinking fund, then this equation reduces to:

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$$P_0 = \frac{D_1}{K_p}$$

4 This equation can be used to solve for the annual rate of return on a preferred stock when
5 the current price and subsequent annual dividends are known. For example, with $D_1 =$
6 \$1.00, and $P_0 = \$10$, then $K_p = \$1.00 \div \10 , or 10%.

7 The dividend discount equation, first shown, is the generic DCF valuation model for
8 all equities, both preferred and common. While preferred stock generally pays a constant
9 dividend, permitting the simplification subsequently noted, common stock dividends are not
10 constant. Therefore, absent some other simplifying condition, it is necessary to rely upon
11 the generic form of the DCF. If, however, it is assumed that $D_1, D_2, D_3, \dots D_n$ are
12 systematically related to one another by a constant growth rate (g), so that $D_0 (1 + g) = D_1,$
13 $D_1 (1 + g) = D_2, D_2 (1 + g) = D_3$ and so on approaching infinity, and if K_s (the required rate of
14 return on a common stock) is greater than g , then the DCF equation can be reduced to:

$$P_0 = \frac{D_1}{K_s - g} \text{ or } P_0 = \frac{D_0(1 + g)}{K_s - g}$$

15 which is the periodic form of the "Gordon" model.¹ Proof of the DCF equation is found in all
16 modern basic finance textbooks. This DCF equation can be easily solved as:

$$K_s = \frac{D_0(1 + g)}{P_0} + g$$

¹Although the popular application of the DCF model is often attributed to the work of Myron J. Gordon in the mid-1950's, J. B. Williams expounded the DCF model in its present form nearly two decades earlier.

APPENDIX E TO DIRECT TESTIMONY OF PAUL R. MOUL

1 which is the periodic form of the Gordon Model commonly applied in estimating equity rates
2 of return in rate cases. When used for this purpose, K_s is the annual rate of return on
3 common equity demanded by investors to induce them to hold a firm's common stock.
4 Therefore, the variables D_0 , P_0 and g must be estimated in the context of the market for
5 equities, so that the rate of return, which a public utility is permitted the opportunity to earn,
6 has meaning and reflects the investor-required cost rate.

7 Application of the Gordon model with market derived variables is straightforward.
8 For example, using the most recent prior annualized dividend (D_0) of \$0.80, the current price
9 (P_0) of \$10.00, and the investor expected dividend growth rate (g) of 5%, the solution of the
10 DCF formula provides a 13.4% rate of return. The dividend yield component in this instance
11 is 8.4%, and the capital gain component is 5%, which together represent the total 13.4%
12 annual rate of return required by investors. The capital gain component of the total return
13 may be calculated with two adjacent future year prices. For example, in the eleventh year of
14 the holding period, the price per share would be \$17.10 as compared with the price per
15 share of \$16.29 in the tenth year which demonstrates the 5% annual capital gain yield.

16 Some DCF devotees believe that it is more appropriate to estimate the required
17 return on equity with a model which permits the use of multiple growth rates. This may be a
18 plausible approach to DCF, where investors expect different dividend growth rates in the
19 near term and long run. If two growth rates, one near term and one long-run, are to be used
20 in the context of a price (P_0) of \$10.00, a dividend (D_0) of \$0.80, a near-term growth rate of
21 5.5%, and a long-run expected growth rate of 5.0% beginning at year 6, the required rate of
22 return is 13.57% solved with a computer by iteration.

23 Dividend Yield

24 The historical annual dividend yield for the Gas Group is shown on Schedule D7.
25 The 2003-2007 five-year average dividend yield was 4.1% for the Gas Group. The monthly

APPENDIX E TO DIRECT TESTIMONY OF PAUL R. MOUL

1 dividend yields for the past twelve months are shown graphically on Schedule D9. These
2 dividend yields reflect an adjustment to the month-end closing prices to remove the pro rata
3 accumulation of the quarterly dividend amount since the last ex-dividend date.

4 The ex-dividend date usually occurs two business days before the record date of the
5 dividend (i.e., the date by which a shareholder must own the shares to be entitled to the
6 dividend payment--usually about two to three weeks prior to the actual payment). During a
7 quarter (here defined as 91 days), the price of a stock moves up ratably by the dividend
8 amount as the ex-dividend date approaches. The stock's price then falls by the amount of
9 the dividend on the ex-dividend date. Therefore, it is necessary to calculate the fraction of
10 the quarterly dividend since the time of the last ex-dividend date and to remove that amount
11 from the price. This adjustment reflects normal recurring pricing of stocks in the market, and
12 establishes a price which will reflect the true yield on a stock.

13 A six-month average dividend yield has been used to recognize the prospective
14 orientation of the ratesetting process as explained in the direct testimony. For the purpose
15 of a DCF calculation, the average dividend yields must be adjusted to reflect the prospective
16 nature of the dividend payments, i.e., the higher expected dividends for the future rather
17 than the recent dividend payment annualized. An adjustment to the dividend yield
18 component, when computed with annualized dividends, is required based upon investor
19 expectation of quarterly dividend increases.

20 The procedure to adjust the average dividend yield for the expectation of a dividend
21 increase during the initial investment period will be at a rate of one-half the growth
22 component, developed below. The DCF equation, showing the quarterly dividend payments
23 as D_0 , may be stated in this fashion:

APPENDIX E TO DIRECT TESTIMONY OF PAUL R. MOUL

$$K = \frac{D_0(1+g)^0 + D_0(1+g)^0 + D_0(1+g)^1 + D_0(1+g)^1}{P_0} + g$$

1 The adjustment factor, based upon one-half the expected growth rate developed in my
2 direct testimony, will be 3.000% (6.00% x .5) for the Gas Group, which assumes that two
3 dividend payments will be at the expected higher rate during the initial investment period.
4 Using the six-month average dividend yield as a base, the prospective (forward) dividend
5 yield would be 4.49% (4.36% x 1.03000) for the Gas Group.

6 Another DCF model that reflects the discrete growth in the quarterly dividend (D_0) is
7 as follows:

$$K = \frac{D_0(1+g)^{.25} + D_0(1+g)^{.50} + D_0(1+g)^{.75} + D_0(1+g)^{1.00}}{P_0} + g$$

8 This procedure confirms the reasonableness of the forward dividend yield previously
9 calculated. The quarterly discrete adjustment provides a dividend yield of 4.52% (4.36% x
10 1.03723) for the Gas Group. The use of an adjustment is required for the periodic form of
11 the DCF in order to properly recognize that dividends grow on a discrete basis.

12 In either of the preceding DCF dividend yield adjustments, there is no recognition for
13 the compound returns attributed to the quarterly dividend payments. Investors have the
14 opportunity to reinvest quarterly dividend receipts. Recognizing the compounding of the
15 periodic quarterly dividend payments (D_0), results in a third DCF formulation:

$$k = \left[\left(1 + \frac{D_0}{P_0} \right)^4 - 1 \right] + g$$

APPENDIX E TO DIRECT TESTIMONY OF PAUL R. MOUL

- 1 This DCF equation provides no further recognition of growth in the quarterly dividend.
2 Combining discrete quarterly dividend growth with quarterly compounding would provide the
3 following DCF formulation, stating the quarterly dividend payments (D_0):

$$k = \left[\left(1 + \frac{D_0 (1+g)^{25}}{P_0} \right)^4 - 1 \right] + g$$

- 4 A compounding of the quarterly dividend yield provides another procedure to recognize the
5 necessity for an adjusted dividend yield. The unadjusted average quarterly dividend yield
6 was 1.0900% ($4.36\% \div 4$) for the gas Group. The compound dividend yield would be 4.50%
7 ($1.011060^4 - 1$) for the Gas Group, recognizing quarterly dividend payments in a forward-
8 looking manner. These dividend yields conform with investors' expectations in the context
9 of reinvestment of their cash dividend.

- 10 For the Gas Group, a 4.50% forward-looking dividend yield is the average ($4.49\% +$
11 $4.52\% + 4.50\% = 13.51\% \div 3$) of the adjusted dividend yield using the form $D_0/P_0 (1+.5g)$,
12 the dividend yield recognizing discrete quarterly growth, and the quarterly compound
13 dividend yield with discrete quarterly growth.

APPENDIX E TO DIRECT TESTIMONY OF PAUL R. MOUL

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Growth Rate

2 If viewed in its infinite form, the DCF model is represented by the discounted value of
3 an endless stream of growing dividends. It would, however, require 100 years of future
4 dividend payments so that the discounted value of those payments would equate to the
5 present price so that the discount rate and the rate of return shown by the simplified Gordon
6 form of the DCF model would be about the same. A century of dividend receipts represents
7 an unrealistic investment horizon from almost any perspective. Because stocks are not held
8 by investors forever, the growth in the share value (i.e., capital appreciation, or capital gains
9 yield) is most relevant to investors' total return expectations. Hence, investor expected
10 returns in the equity market are provided by capital appreciation of the investment as well as
11 receipt of dividends. As such, the sale price of a stock can be viewed as a liquidating
12 dividend which can be discounted along with the annual dividend receipts during the
13 investment holding period to arrive at the investor expected return.

14 In its constant growth form, the DCF assumes that with a constant return on book
15 common equity and constant dividend payout ratio, a firm's earnings per share, dividends
16 per share and book value per share will grow at the same constant rate, absent any external
17 financing by a firm. Because these constant growth assumptions do not actually prevail in
18 the capital markets, the capital appreciation potential of an equity investment is best
19 measured by the expected growth in earnings per share. Since the traditional form of the
20 DCF assumes no change in the price-earnings multiple, the value of a firm's equity will grow
21 at the same rate as earnings per share. Hence, the capital gains yield is best measured by
22 earnings per share growth using company-specific variables.

23 Investors consider both historical and projected data in the context of the expected
24 growth rate for a firm. An investor can compute historical growth rates using compound
25 growth rates or growth rate trend lines. Otherwise, an investor can rely upon published

APPENDIX E TO DIRECT TESTIMONY OF PAUL R. MOUL

1 growth rates as provided in widely-circulated, influential publications. However, a traditional
2 constant growth DCF analysis that is limited to such inputs suffers from the assumption of
3 no change in the price-earnings multiple, i.e., that the value of a firm's equity will grow at the
4 same rate as earnings. Some of the factors which actually contribute to investors'
5 expectations of earnings growth and which should be considered in assessing those
6 expectations, are: (i) the earnings rate on existing equity, (ii) the portion of earnings not paid
7 out in dividends, (iii) sales of additional common equity, (iv) reacquisition of common stock
8 previously issued, (v) changes in financial leverage, (vi) acquisitions of new business
9 opportunities, (vii) profitable liquidation of assets, and (viii) repositioning of existing assets.
10 The realities of the equity market regarding total return expectations, however, also reflect
11 factors other than these inputs. Therefore, the DCF model contains overly restrictive
12 limitations when the growth component is stated in terms of earnings per share (the basis
13 for the capital gains yield) or dividends per share (the basis for the infinite dividend discount
14 model). In these situations, there is inadequate recognition of the capital gains yields arising
15 from stock price growth which could exceed earnings or dividends growth.

16 To assess the growth component of the DCF, analysts' projections of future growth
17 influence investor expectations as explained above. One influential publication is The Value
18 Line Investment Survey which contains estimated future projections of growth. The Value
19 Line Investment Survey provides growth estimates which are stated within a common
20 economic environment for the purpose of measuring relative growth potential. The basis for
21 these projections is the Value Line 3 to 5 year hypothetical economy. The Value Line
22 hypothetical economic environment is represented by components and subcomponents of
23 the National Income Accounts which reflect in the aggregate assumptions concerning the
24 unemployment rate, manpower productivity, price inflation, corporate income tax rate, high-
25 grade corporate bond interest rates, and Fed policies. Individual estimates begin with the

APPENDIX E TO DIRECT TESTIMONY OF PAUL R. MOUL

1 correlation of sales, earnings and dividends of a company to appropriate components or
2 subcomponents of the future National Income Accounts. These calculations provide a
3 consistent basis for the published forecasts. Value Line's evaluation of a specific company's
4 future prospects are considered in the context of specific operating characteristics that
5 influence the published projections. Of particular importance for regulated firms, Value Line
6 considers the regulatory quality, rates of return recently authorized, the historic ability of the
7 firm to actually experience the authorized rates of return, the firm's budgeted capital
8 spending, the firm's financing forecast, and the dividend payout ratio. The wide circulation
9 of this source and frequent reference to Value Line in financial circles indicate that this
10 publication has an influence on investor judgment with regard to expectations for the future.

11 There are other sources of earnings growth forecasts. One of these sources is the
12 Institutional Brokers Estimate System ("IBES"). The IBES service provides data on
13 consensus earnings per share forecasts and five-year earnings growth rate estimates. The
14 publisher of IBES has been purchased by Thomson/First Call. The IBES forecasts have
15 been integrated into the First Call consensus growth forecasts. In 2008, Thomson acquired
16 Reuters, which formerly published the Market Guide forecasts. The earnings estimates are
17 obtained from financial analysts at brokerage research departments and from institutions
18 whose securities analysts are projecting earnings for companies in the First Call universe of
19 companies. Another service that tabulates earnings forecasts and publishes them are
20 Zacks Investment Research. As with the IBES/First Call forecasts and Zacks provides
21 consensus forecasts collected from analysts for most publically traded companies.

22 In each of these publications, forecasts of earnings per share for the current and
23 subsequent year receive prominent coverage. That is to say, IBES/First Call, Zacks, and
24 Value Line show estimates of current-year earnings and projections for the next year. While
25 the DCF model typically focusses upon long-run estimates of growth, stock prices are clearly

APPENDIX E TO DIRECT TESTIMONY OF PAUL R. MOUL

1 influenced by current and near-term earnings prospects. Therefore, the near-term earnings
2 per share growth rates should also be factored into a growth rate determination.

3 Although forecasts of future performance are investor influencing², equity investors
4 may also rely upon the observations of past performance. Investors' expectations of future
5 growth rates may be determined, in part, by an analysis of historical growth rates. It is
6 apparent that any serious investor would advise himself/herself of historical performance
7 prior to taking an investment position in a firm. Earnings per share and dividends per share
8 represent the principal financial variables which influence investor growth expectations.

9 Other financial variables are sometimes considered in rate case proceedings. For
10 example, a company's internal growth rate, derived from the return rate on book common
11 equity and the related retention ratio, is sometimes considered. This growth rate measure is
12 represented by the Value Line forecast "BxR" shown on Schedule D11. Internal growth
13 rates are often used as a proxy for book value growth. Unfortunately, this measure of
14 growth is often not reflective of investor-expected growth. This is especially important when
15 there is an indication of a prospective change in dividend payout ratio, earned return on
16 book common equity, change in market-to-book ratios or other fundamental changes in the
17 character of the business. Nevertheless, I have also shown the historical and projected
18 growth rates in book value per share and internal growth rates.

19 **Leverage Adjustment**

20 As noted previously, the divergence of stock prices from book values creates a conflict
21 within the DCF model when the results of a market-derived cost of equity are applied to the
22 common equity account measured at book value in the ratesetting context. This is the
23 situation today where the market price of stock exceeds its book value for most companies.

²As shown in a National Bureau of Economic Research monograph by John G. Cragg and
Burton G. Malkiel, Expectations and the Structure of Share Prices, University of Chicago Press 1982.

APPENDIX E TO DIRECT TESTIMONY OF PAUL R. MOUL

1 This divergence of price and book value also creates a financial risk difference, whereby the
2 capitalization of a utility measured at its market value contains relatively less debt and more
3 equity than the capitalization measured at its book value. It is a well-accepted fact of
4 financial theory that a relatively higher proportion of equity in the capitalization has less
5 financial risk than another capital structure more heavily weighted with debt. This is the
6 situation for the Gas Group where the market value of its capitalization contains more equity
7 than is shown by the book capitalization. The following comparison demonstrates this
8 situation where the market capitalization is developed by taking the "Fair Value of Financial
9 Instruments" (Disclosures about Fair Value of Financial Instruments -- Statement of
10 Financial Accounting Standards ("FAS") No. 107) as shown in the annual report for these
11 companies and the market value of the common equity using the price of stock. The
12 comparison of capital structure ratios is:

13		Capitalization at Market Value	Capitalization at Book Value
14	<u>Gas Group</u>	<u>(Fair Value)</u>	<u>(Carrying Amounts)</u>
15			
16	Long-term Debt	29.06%	42.78%
17	Preferred Stock	0.14	0.20
18	Common Equity	<u>70.79</u>	<u>57.02</u>
19			
20	Total	<u>100.00%</u>	<u>100.00%</u>

21 With regard to the capital structure ratios represented by the carrying amounts shown
22 above, there are some variances from the ratios shown on Schedule D7. These variances
23 arise from the use of balance sheet values in computing the capital structure ratios shown
24 on Schedule D7 and the use of the Carrying Amounts of the Financial Instruments according
25 to FAS 107 (the Carrying Amounts were used in the table shown above to be comparable to
26 the Fair Value amounts used in the comparison calculations).

27 With the capital ratios calculated above, it is necessary to first calculate the cost of
28 equity for a firm without any leverage. The cost of equity for an unleveraged firm using the

APPENDIX E TO DIRECT TESTIMONY OF PAUL R. MOUL

1 capital structure ratios calculated with market values is:

$$2 \quad k_u = k_e - (((k_u - i) (1-t) D / E) - (k_u - d) P / E)$$

$$3 \quad 9.67\% = 10.50\% - (((9.67\% - 6.62\%) \cdot .65) 29.06\%/70.79\%) - (9.67\% - 6.04\%) 0.14\%/70.79\%$$

4 where k_u = cost of equity for an all-equity firm, k_e = market determined cost equity, i = cost

5 of debt³, d = dividend rate on preferred stock⁴, D = debt ratio, P = preferred stock ratio, and

6 E = common equity ratio. The formula shown above indicates that the cost of equity for a

7 firm with 100% equity is 9.67% using the market value of the Gas Group's capitalization.

8 Having determined that the cost of equity is 9.67% for a firm with 100% equity, the rate of

9 return on common equity associated with the book value capital structure is:

$$10 \quad k_e = k_u + (((k_u - i) (1-t) D / E) + (k_u - d) P / E)$$

$$11 \quad 11.17\% = 9.67\% + (((9.67\% - 6.62\%) \cdot .65) 42.78\%/57.02\%) + (9.67\% - 6.04\%) 0.20\%/57.02\%$$

³The cost of debt is the six-month average yield on Moody's A rated public utility bonds.

⁴The cost of preferred is the six-month average yield on Moody's "a" rated preferred stock.

APPENDIX F TO DIRECT TESTIMONY OF PAUL R. MOUL

INTEREST RATES

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Interest rates can be viewed in their traditional nominal terms (i.e., the stated rate of interest) and in real terms (i.e., the stated rate of interest less the expected rate of inflation). Absent consideration of inflation, the real rate of interest is determined generally by supply factors which are influenced by investors willingness to forego current consumption (i.e., to save) and demand factors that are influenced by the opportunities to derive income from productive investments. Added to the real rate of interest is compensation required by investors for the inflationary impact of the declining purchasing power of their income received in the future. While interest rates are clearly influenced by the changing annual rate of inflation, it is important to note that the expected rate of inflation that is reflected in current interest rates may be quite different from the prevailing rate of inflation.

Rates of interest also vary by the type of interest bearing instrument. Investors require compensation for the risk associated with the term of the investment and the risk of default. The risk associated with the term of the investment is usually shown by the yield curve, i.e., the difference in rates across maturities. The typical structure is represented by a positive yield curve, which provides progressively higher interest rates as the maturities are lengthened. Flat (i.e., relatively level rates across maturities) or inverted (i.e., higher short-term rates than long-term rates) yield curves occur less frequently.

The risk of default is typically associated with the creditworthiness of the borrower. Differences in interest rates can be traced to the credit quality ratings assigned by the bond rating agencies, such as Moody's Investors Service, Inc. and Standard & Poor's Corporation. Obligations of the United States Treasury are usually considered to be free of default risk, and hence reflect only the real rate of interest, compensation for expected inflation, and maturity risk. The Treasury has been issuing inflation-indexed notes, which

APPENDIX F TO DIRECT TESTIMONY OF PAUL R. MOUL

1 automatically provide compensation to investors for future inflation, thereby providing a
2 lower current yield on these issues.

3 Interest Rate Environment

4 Federal Reserve Board ("Fed") policy actions, which impact directly short-term
5 interest rates also substantially, affect investor sentiment in long-term fixed-income
6 securities markets. In this regard, the Fed has often pursued policies designed to build
7 investor confidence in the fixed-income securities market. Formative Fed policy has had a
8 long history, as exemplified by the historic 1951 Treasury-Federal Reserve Accord, and
9 more recently, deregulation within the financial system, which increased the level and
10 volatility of interest rates. The Fed has indicated that it will follow a monetary policy
11 designed to promote noninflationary economic growth.

12 As background to the recent levels of interest rates, history shows that the Open
13 Market Committee of the Federal Reserve board ("FOMC") began a series of moves toward
14 lower short-term interest rates in mid-1990 -- at the outset of the previous recession.
15 Monetary policy was influenced at that time by (i) steps taken to reduce the federal budget
16 deficit, (ii) slowing economic growth, (iii) rising unemployment, and (iv) measures intended to
17 avoid a credit crunch. Thereafter, the Federal government initiated several bold proposals
18 to deal with future borrowings by the Treasury. With lower expected federal budget deficits
19 and reduced Treasury borrowings, together with limitations on the supply of new 30-year
20 Treasury bonds, long-term interest rates declined to a twenty-year low, reaching a trough of
21 5.78% in October 1993.

22 On February 4, 1994, the FOMC began a series of increases in the Fed Funds rate
23 (i.e., the interest rate on excess overnight bank reserves). The initial increase represented
24 the first rise in short-term interest rates in five years. The series of seven increases doubled
25 the Fed Funds rate to 6%. The increases in short-term interest rates also caused long-term

APPENDIX F TO DIRECT TESTIMONY OF PAUL R. MOUL

1 rates to move up, continuing a trend, which began in the fourth quarter of 1993. The cyclical
2 peak in long-term interest rates was reached on November 7 and 14, 1994 when 30-year
3 Treasury bonds attained an 8.16% yield. Thereafter, long-term Treasury bond yields
4 generally declined.

5 Beginning in mid-February 1996, long-term interest rates moved upward from their
6 previous lows. After initially reaching a level of 6.75% on March 15, 1996, long-term interest
7 rates continued to climb and reached a peak of 7.19% on July 5 and 8, 1996. For the period
8 leading up to the 1996 Presidential election, long-term Treasury bonds generally traded
9 within this range. After the election, interest rates moderated, returning to a level somewhat
10 below the previous trading range. Thereafter, in December 1996, interest rates returned to
11 a range of 6.5% to 7.0%, which existed for much of 1996.

12 On March 25, 1997, the FOMC decided to tighten monetary conditions through a
13 one-quarter percentage point increase in the Fed Funds rate. This tightening increased the
14 Fed Funds rate to 5.5%. In making this move, the FOMC stated that it was concerned by
15 persistent strength of demand in the economy, which it feared would increase the risk of
16 inflationary imbalances that could eventually interfere with the long economic expansion.

17 In the fourth quarter of 1997, the yields on Treasury bonds began to decline rapidly
18 in response to an increase in demand for Treasury securities caused by a flight to safety
19 triggered by the currency and stock market crisis in Asia. Liquidity provided by the Treasury
20 market makes these bonds an attractive investment in times of crisis. This is because
21 Treasury securities encompass a very large market, which provides ease of trading, and
22 carry a premium for safety. During the fourth quarter of 1997, Treasury bond yields pierced
23 the psychologically important 6% level for the first time since 1993.

24 Through the first half of 1998, the yields on long-term Treasury bonds fluctuated
25 within a range of about 5.6% to 6.1% reflecting their attractiveness and safety. In the third

APPENDIX F TO DIRECT TESTIMONY OF PAUL R. MOUL

1 quarter of 1998, there was further deterioration of investor confidence in global financial
2 markets. This loss of confidence followed the moratorium (i.e., default) by Russia on its
3 sovereign debt and fears associated with problems in Latin America. While not significant to
4 the global economy in the aggregate, the August 17 default by Russia had a significant
5 negative impact on investor confidence, following earlier discontent surrounding the crisis in
6 Asia. These events subsequently led to a general pull back of risk-taking as displayed by
7 banks growing reluctance to lend, worries of an expanding credit crunch, lower stock prices,
8 and higher yields on bonds of riskier companies. These events contributed to the failure of
9 the hedge fund, Long-Term Capital Management.

10 In response to these events, the FOMC cut the Fed Funds rate just prior to the mid-
11 term Congressional elections. The FOMC's action was based upon concerns over how
12 increasing weakness in foreign economies would affect the U.S. economy. As recently as
13 July 1998, the FOMC had been more concerned about fighting inflation than the state of the
14 economy. The initial rate cut was the first of three reductions by the FOMC. Thereafter, the
15 yield on long-term Treasury bonds reached a 30-year low of 4.70% on October 5, 1998.
16 Long-term Treasury yields below 5% had not been seen since 1967. Unlike the first rate cut
17 that was widely anticipated, the second rate reduction by the FOMC was a surprise to the
18 markets. A third reduction in short-term interest rates occurred in November 1998 when the
19 FOMC reduced the Fed Funds rate to 4.75%.

20 All of these events prompted an increase in the prices for Treasury bonds, which
21 lead to the low yields described above. Another factor that contributed to the decline in
22 yields on long-term Treasury bonds was a reduction in the supply of new Treasury issues
23 coming to market due to the Federal budget surplus -- the first in nearly 30 years. The dollar
24 amount of Treasury bonds being issued declined by 30% in two years thus resulting in
25 higher prices and lower yields. In addition, rumors of some struggling hedge funds

APPENDIX F TO DIRECT TESTIMONY OF PAUL R. MOUL

1 unwinding their positions further added to the gains in Treasury bond prices.

2 The financial crisis that spread from Asia to Russia and to Latin America pushed
3 nervous investors from stocks into Treasury bonds, thus increasing demand for bonds, just
4 when supply was shrinking. There was also a move from corporate bonds to Treasury
5 bonds to take advantage of appreciation in the Treasury market. This resulted in a certain
6 amount of exuberance for Treasury bond investments that formerly was reserved for the
7 stock market. Moreover, yields in the fourth quarter of 1998 became extremely volatile as
8 shown by Treasury yields that fell from 5.10% on September 29 to 4.70% on October 5, and
9 thereafter returned to 5.10% on October 13. A decline and rebound of 40 basis points in
10 Treasury yields in a two-week time frame is remarkable.

11 Beginning in mid-1999, the FOMC raised interest rates on six occasions reversing its
12 actions in the fall of 1998. On June 30, 1999, August 24, 1999, November 16, 1999,
13 February 2, 2000, March 21, 2000, and May 16, 2000, the FOMC raised the Fed Funds rate
14 to 6.50%. This brought the Fed Funds rate to its highest level since 1991, and was 175
15 basis points higher than the level that occurred at the height of the Asian currency and stock
16 market crisis. At the time, these actions were taken in response to more normally
17 functioning financial markets, tight labor markets, and a reversal of the monetary ease that
18 was required earlier in response to the global financial market turmoil.

19 As the year 2000 drew to a close, economic activity slowed and consumer
20 confidence began to weaken. In two steps at the beginning and at the end of January 2001,
21 the FOMC reduced the Fed Funds rate by one percentage point. These actions brought the
22 Fed Funds rate to 5.50%. The FOMC described its actions as “a rapid and forceful
23 response of monetary policy” to eroding consumer and business confidence exemplified by
24 weaker retail sales and business spending on capital equipment and cut backs in
25 manufacturing production. Subsequently, on March 20, 2001, April 18, 2001, May 15, 2001,

APPENDIX F TO DIRECT TESTIMONY OF PAUL R. MOUL

1 June 27, 2001, and August 21, 2001, the FOMC lowered the Fed Funds in steps consisting
2 of three 50 basis points decrements followed by two 25 basis points decrements. These
3 actions took the Fed Funds rate to 3.50%. The FOMC observed on August 21, 2001:

4 Household demand has been sustained, but business profits
5 and capital spending continue to weaken and growth abroad
6 is slowing, weighing on the U.S. economy. The associated
7 easing of pressures on labor and product markets is
8 expected to keep inflation contained.

9
10 Although long-term prospects for productivity growth and the
11 economy remain favorable, the Committee continues to
12 believe that against the background of its long-run goals of
13 price stability and sustainable economic growth and of the
14 information currently available, the risks are weighted mainly
15 toward conditions that may generate economic weakness in
16 the foreseeable future.

17
18 After the terrorist attack on September 11, 2001, the FOMC made two additional 50 basis
19 points reductions in the Fed Funds rate. The first reduction occurred on September 17,
20 2001 and followed the four-day closure of the financial markets following the terrorist
21 attacks. The second reduction occurred at the October 2 meeting of the FOMC where it
22 observed:

23 The terrorist attacks have significantly heightened uncertainty
24 in an economy that was already weak. Business and
25 household spending as a consequence are being further
26 damped. Nonetheless, the long-term prospects for
27 productivity growth and the economy remain favorable and
28 should become evident once the unusual forces restraining
29 demand abate.

30
31 Afterward, the FOMC reduced the Fed Funds rate by 50 basis points on November 6, 2001
32 and by 25 basis points on December 11, 2001. In total, short-term interest rates were
33 reduced by the FOMC eleven (11) times during the year 2001. These actions cut the Fed
34 Funds rate by 4.75% and resulted in 1.75% for the Fed Funds rate.

35 In an attempt to deal with weakening fundamentals in the economy recovering from
36 the recession that began in March 2001, the FOMC provided a psychologically important

APPENDIX F TO DIRECT TESTIMONY OF PAUL R. MOUL

1 one-half percentage point reduction in the federal funds rate. The rate cut was twice as
2 large as the market expected, and brought the fed funds rate to 1.25% on November 6,
3 2002. The FOMC stated that:

4 The Committee continues to believe that an accommodative
5 stance of monetary policy, coupled with still-robust underlying
6 growth in productivity, is providing important ongoing support
7 to economic activity. However, incoming economic data
8 have tended to confirm that greater uncertainty, in part
9 attributable to heightened geopolitical risks, is currently
10 inhibiting spending, production, and employment. Inflation
11 and inflation expectations remain well contained.

12
13 In these circumstances, the Committee believes that today's
14 additional monetary easing should prove helpful as the
15 economy works its way through this current soft spot. With
16 this action, the Committee believes that, against the
17 background of its long-run goals of price stability and
18 sustainable economic growth and of the information currently
19 available, the risks are balanced with respect to the
20 prospects for both goals in the foreseeable future.

21
22 As 2003 unfolded, there was a continuing expectation of lower yields on Treasury
23 securities. In fact, the yield on ten-year Treasury notes reached a 45-year low near the end
24 of the second quarter of 2003. For long-term Treasury bonds, those yields culminated with
25 a 4.24% yield on June 13, 2003. Soon thereafter, the FOMC reduced the Fed Funds rate
26 by 25 basis points on June 25, 2003. In announcing its action, the FOMC stated:

27 The Committee continues to believe that an accommodative
28 stance of monetary policy, coupled with still robust underlying
29 growth in productivity, is providing important ongoing support
30 to economic activity. Recent signs point to a firming in
31 spending, markedly improved financial conditions, and labor
32 and product markets that are stabilizing. The economy,
33 nonetheless, has yet to exhibit sustainable growth. With
34 inflationary expectations subdued, the Committee judged that
35 a slightly more expansive monetary policy would add further
36 support for an economy which it expects to improve over time.

37
38 Thereafter, intermediate and long-term Treasury yields moved marketedly higher. Higher
39 yields on long-term Treasury bonds, which exceeded 5.00% can be traced to: (i) the

APPENDIX F TO DIRECT TESTIMONY OF PAUL R. MOUL

1 market's disappointment that the Fed Funds rate was not reduced below 1.00%, (ii) an
2 indication that the Fed will not use unconventional methods for implementing monetary
3 policy, (iii) growing confidence in a strengthening economy, and (iv) concerns regarding the
4 Federal budget deficit. All these factors significantly changed the sentiment in the bond
5 market.

6 For the remainder of 2003, the FOMC continued with its balanced monetary policy,
7 thereby retaining the 1% Fed Funds rate. However, in 2004, the FOMC initiated a policy of
8 moving toward a more neutral Fed Funds rate (i.e., removing the bias of abnormal low
9 rates). On June 30, 2004, August 10, 2004, September 21, 2004, November 10, 2004,
10 December 14, 2004, February 2, 2005, March 22, 2005, May 3, 2005, June 30, 2005,
11 August 9, 2005, September 20, 2005, November 1, 2005, December 13, 2005, January 31,
12 2006, March 28, 2006, May 10, 2006, and June 29, 2006, the FOMC increased the Fed
13 Funds rate in seventeen 25 basis point increments. These policy actions are widely
14 interpreted as part of the process of moving toward a more neutral range for the Fed Funds
15 rate.

16 Just after the FOMC meeting on August 7, 2007, where the FOMC decided to retain
17 a 5.25% Fed Funds rate, turmoil in the credit markets prompted central banks throughout
18 the world to inject over \$325 billion of reserves into the banking system over a three-day
19 period in reaction to a credit crunch. Problems had been developing earlier in 2007,
20 beginning in the market for asset-backed securities linked to subprime mortgages.
21 Valuation uncertainties for these securities caused liquidity concerns for hedge funds,
22 investment banks, and financial institutions. The market for commercial paper, the most
23 liquid part of the credit markets for non-Treasury securities, was also affected. In response
24 to the market turmoil, the FOMC issued the following statement, the first of its type since
25 after the September 11, 2001 terrorists' attack.

APPENDIX F TO DIRECT TESTIMONY OF PAUL R. MOUL

1 The Federal Reserve is providing liquidity to facilitate the
2 orderly functioning of financial markets.

3
4 The Federal Reserve will provide reserves as necessary
5 through open market operations to promote trading in the
6 federal funds market at rates close to the Federal Open Market
7 Committee's target rate of 5-1/4 percent. In current
8 circumstances, depository institutions may experience unusual
9 funding needs because of dislocations in money and credit
10 markets. As always, the discount window is available as a
11 source of funding.

12
13 Then, one week after its initial announcement, the FOMC made a surprise reduction of 50
14 basis points in the discount rate to narrow the spread between this rate and the target Fed
15 Funds rate. At the same time, the FOMC made the following statement:

16 Financial market conditions have deteriorated, and tighter
17 credit conditions and increased uncertainty have the potential
18 to restrain economic growth going forward. In these
19 circumstances, although recent data suggest that the economy
20 has continued to expand at a moderate pace, the Federal Open
21 Market Committee judges that the downside risks to growth
22 have increased appreciably. The Committee is monitoring the
23 situation and is prepared to act as needed to mitigate the
24 adverse effects on the economy arising from the disruptions in
25 financial markets.

26
27 Thereafter, at its regularly scheduled meeting on September 18, 2007, the FOMC reduced
28 the target Fed Funds rate to 4.75% and the discount rate was reduced to 5.25% in an effort
29 to forestall the adverse effects of the financial market turmoil on the economy generally.
30 Further reductions of 25 basis points occurred at the next two FOMC meetings on October
31 31, 2007 and on December 11, 2007. The December 11, 2007 FOMC statement indicated
32 that:

33 Incoming information suggests that economic growth is
34 slowing, reflecting the intensification of the housing correction
35 and some softening in business and consumer spending.
36 Moreover, strains in financial markets have increased in recent
37 weeks. Today's action, combined with the policy actions taken
38 earlier, should help promote moderate growth over time.

39
40 Readings on core inflation have improved modestly this year,
41 but elevated energy and commodity prices, among other

APPENDIX F TO DIRECT TESTIMONY OF PAUL R. MOUL

1 factors, may put upward pressure on inflation. In this context,
2 the Committee judges that some inflation risks remain, and it
3 will continue to monitor inflation developments carefully.

4
5 Recent developments, including the deterioration in financial
6 market conditions, have increased the uncertainty surrounding
7 the outlook for economic growth and inflation. The Committee
8 will continue to assess the effects of financial and other
9 developments on economic prospects and will act as needed
10 to foster price stability and sustainable economic growth.

11
12 With these actions, the Fed Funds rate and the discount rate closed the calendar year 2007
13 at 4.25% and 4.75%, respectively.

14 In 2008, the FOMC again acted decisively in response to further deterioration of
15 credit conditions and perceived weakness in the economy. Acting prior to its first regularly
16 scheduled meeting in 2008, on January 22, 2008, the FOMC reduced the fed funds target
17 by 75 basis points to 3.50% and the discount rate was reduced by a corresponding amount
18 to 4.00%. Actions by the FOMC between meetings are unusual occurrences in recent
19 years, thereby signifying the urgency that the FOMC saw in taking immediate action on
20 monetary policy. Then on January 30, 2008, the fed funds target rate and discount rate
21 were further reduced by 50 basis points, bringing those rates to 3.00% and 3.50%,
22 respectively. Credit market turmoil continued, and after the collapse of a major investment
23 bank (The Bear Stearn Companies), the FOMC stated:

24 The Federal Reserve on Sunday announced two initiatives
25 designed to bolster market liquidity and promote orderly
26 market functioning. Liquid, well-functioning markets are
27 essential for the promotion of economic growth.

28
29 First, the Federal Reserve Board voted unanimously to
30 authorize the Federal Reserve Bank of New York to create a
31 lending facility to improve the ability of primary dealers to
32 provide financing to participants in securitization markets. This
33 facility will be available for business on Monday, March 17. It
34 will be in place for at least six months and may be extended as
35 conditions warrant. Credit extended to primary dealers under
36 this facility may be collateralized by a broad range of
37 investment-grade debt securities. The interest rate charged on
38 such credit will be the same as the primary credit rate, or

APPENDIX F TO DIRECT TESTIMONY OF PAUL R. MOUL

1 discount rate, at the Federal Reserve Bank of New York.

2
3 Second, the Federal Reserve Board unanimously approved a
4 request by the Federal Reserve Bank of New York to decrease
5 the primary credit rate from 3-1/2 percent to 3-1/4 percent,
6 effective immediately. This step lowers the spread of the
7 primary credit rate over the Federal Open Market Committee's
8 target federal funds rate to 1/4 percentage point. The Board
9 also approved an increase in the maximum maturity of primary
10 credit loans to 90 days from 30 days.

11
12 The Board also approved the financing arrangement
13 announced by JPMorgan Chase & Co. and The Bear Stearns
14 Companies Inc.

15
16 Then on March 18, 2008, the FOMC reduced the fed funds rate to 2.25% and the discount
17 rate to 2.50%. Afterward on April 30, 2008, the FOMC further reduces the fed funds rate to
18 2.00% and the discount rate to 2.25%. At subsequent meetings the FOMC held the fed
19 funds rate steady. Then on October 8, 2008, the FOMC took another unusual unscheduled
20 action by reducing the Fed Funds rate to 1.50% and the discount rate to 1.75%. Then, on
21 October 29, the FOMC lowered the Fed Funds rate to 1.00% and the discount rate to
22 1.25%. As 2008 neared its end, the FOMC lowered the Fed Funds rate to a target range of
23 0.00% to 0.25%, its lowest rate ever. The FOMC maintained its target range of 0.00% to
24 0.25% in early 2009. At its meeting on January 28, 2009, the FOMC stated:

25 Information received since the Committee met in December
26 suggests that the economy has weakened further. Industrial
27 production, housing starts, and employment have continued to
28 decline steeply, as consumers and businesses have cut back
29 spending. Furthermore, global demand appears to be slowing
30 significantly. Conditions in some financial markets have
31 improved, in part reflecting government efforts to provide
32 liquidity and strengthen financial institutions; nevertheless,
33 credit conditions for households and firms remain extremely
34 tight. The Committee anticipates that a gradual recovery in
35 economic activity will begin later this year, but the downside
36 risks to that outlook are significant.

37
38 In light of the declines in the prices of energy and other
39 commodities in recent months and the prospects for
40 considerable economic slack, the Committee expects that
41 inflation pressures will remain subdued in coming quarters.

APPENDIX F TO DIRECT TESTIMONY OF PAUL R. MOUL

1 Moreover, the Committee sees some risk that inflation could
2 persist for a time below rates that best foster economic growth
3 and price stability in the longer term.

4
5 The Federal Reserve will employ all available tools to promote
6 the resumption of sustainable economic growth and to
7 preserve price stability. The focus of the Committee's policy is
8 to support the functioning of financial markets and stimulate
9 the economy through open market operations and other
10 measures that are likely to keep the size of the Federal
11 Reserve's balance sheet at a high level. The Federal Reserve
12 continues to purchase large quantities of agency debt and
13 mortgage-backed securities to provide support to the
14 mortgage and housing markets, and it stands ready to expand
15 the quantity of such purchases and the duration of the
16 purchase program as conditions warrant. The Committee also
17 is prepared to purchase longer-term Treasury securities if
18 evolving circumstances indicate that such transactions would
19 be particularly effective in improving conditions in private credit
20 markets. The Federal Reserve will be implementing the Term
21 Asset-Backed Securities Loan Facility to facilitate the
22 extension of credit to households and small businesses. The
23 Committee will continue to monitor carefully the size and
24 composition of the Federal Reserve's balance sheet in light of
25 evolving financial market developments and to assess whether
26 expansions of or modifications to lending facilities would serve
27 to further support credit markets and economic activity and
28 help to preserve price stability.

Public Utility Bond Yields

29
30
31 The Risk Premium analysis of the cost of equity is represented by the combination of
32 a firm's borrowing rate for long-term debt capital plus a premium that is required to reflect
33 the additional risk associated with the equity of a firm as explained in Appendix G. Due to
34 the senior nature of the long-term debt of a firm, its cost is lower than the cost of equity due
35 to the prior claim, which lenders have on the earnings, and assets of a corporation.

36 As a generalization, all interest rates track to varying degrees of the benchmark
37 yields established by the market for Treasury securities. Public utility bond yields usually
38 reflect the underlying Treasury yield associated with a given maturity plus a spread to reflect
39 the specific credit quality of the issuing public utility. Market sentiment can also have an

APPENDIX F TO DIRECT TESTIMONY OF PAUL R. MOUL

1 influence on the spreads as described below. The spread in the yields on public utility
2 bonds and Treasury bonds varies with market conditions, as does the relative level of
3 interest rates at varying maturities shown by the yield curve.

4 Pages 1 and 2 of Schedule D12 provide the recent history of long-term public utility
5 bond yields for the rating categories of Aa, A and Baa (no yields are shown for Aaa rated
6 public utility bonds because this index has been discontinued). The top four rating
7 categories of Aaa, Aa, A, and Baa are known as "investment grades" and are generally
8 regarded as eligible for bank investments under commercial banking regulations. These
9 investment grades are distinguished from "junk" bonds, which have ratings of Ba and below.

10 A relatively long history of the spread between the yields on long-term A-rated public
11 utility bonds and 20-year Treasury bonds is shown on page 3 of Schedule D12. There, it is
12 shown that those spreads were about one percent during the years 1994 through 1997.
13 With the aversion to risk and flight to quality described earlier, a significant widening of the
14 spread in the yields between corporate (e.g., public utility) and Treasury bonds developed in
15 1998, after an initial widening of the spread that began in the fourth quarter of 1997. The
16 significant widening of spreads in 1998 was unexpected by some technically savvy
17 investors, as shown by the debacle at the Long-Term Capital Management hedge fund.
18 When Russia defaulted its debt on August 17, some investors had to cover short positions
19 when Treasury prices spiked upward. Short covering by investors that guessed wrong on
20 the relationship between corporate and Treasury bonds also contributed to the run-up in
21 Treasury bond prices by increasing the demand for them. This helped to contribute to a
22 widening of the spreads between corporate and Treasury bonds.

23 As shown on page 3 of Schedule D12, the spread in yields between A-rated public
24 utility bonds and 20-year Treasury bonds was about one percentage point prior to 1998,
25 1.32% in 1998, 1.42% in 1999, 2.01% in 2000, 2.13% in 2001, 1.94% in 2002, 1.62% in

APPENDIX F TO DIRECT TESTIMONY OF PAUL R. MOUL

1 2003, 1.12% in 2004, 1.01% in 2005, 1.08% in 2006, 1.16% in 2007, and 2.17% in 2008.
2 As shown by the monthly data presented on pages 4 and 5 of Schedule D12, the interest
3 rate spread between the yields on 20-year Treasury bonds and A-rated public utility bonds
4 was 2.46% percentage points for the twelve-months ended April 2009. For the six- and
5 three-month periods ending April 2009, the yield spread was 2.89% and 2.58%,
6 respectively.

7 Beginning in August 2007, spreads widened significantly with the development of the
8 credit crunch. As the credit crisis developed, there was a flight to quality, thereby increasing
9 demand and reducing the yields on Treasury obligations. While this situation is most
10 pronounced at the shortest end of the yield curve (i.e., obligations with the shortest
11 duration), all Treasury yields display relatively low yields by reference to other credit
12 obligations. By the fourth quarter of 2008, the spread in yields on A-rated public utility
13 bonds and 20-year Treasury bonds tripled since the onset of the credit crisis. These
14 spreads are symptomatic of risk aversion by investors throughout the capital markets. That
15 is to say, the risk aversion of investors in both debt and equity markets has translated into
16 higher capital costs for both bonds and stocks.

Risk-Free Rate of Return in the CAPM

17
18 Regarding the risk-free rate of return (see Appendix H), pages 2 and 3 of Schedule
19 D14 provides the yields on the broad spectrum of Treasury Notes and Bonds. Some
20 practitioners of the CAPM would advocate the use of short-term treasury yields (and some
21 would argue for the yields on 91-day Treasury Bills). Other advocates of the CAPM would
22 advocate the use of longer-term treasury yields as the best measure of a risk-free rate of
23 return. As Ibbotson has indicated:

24 The Cost of Capital in a Regulatory Environment. When
25 discounting cash flows projected over a long period, it is necessary
26 to discount them by a long-term cost of capital. Additionally,
27 regulatory processes for setting rates often specify or suggest that

APPENDIX F TO DIRECT TESTIMONY OF PAUL R. MOUL

1 the desired rate of return for a regulated firm is that which would
2 allow the firm to attract and retain debt and equity capital over the
3 long term. Thus, the long-term cost of capital is typically the
4 appropriate cost of capital to use in regulated ratesetting. (Stocks,
5 Bonds, Bills and Inflation - 1992 Yearbook, pages 118-119)
6

7 As indicated above, long-term Treasury bond yields represent the correct measure of the
8 risk-free rate of return in the traditional CAPM. Very short term yields on Treasury bills
9 should be avoided for several reasons. First, rates should be set on the basis of financial
10 conditions that will exist during the effective period of the proposed rates. Second, 91-day
11 Treasury bill yields are more volatile than longer-term yields and are greatly influenced by
12 FOMC monetary policy, political, and economic situations. Moreover, Treasury bill yields
13 have been shown to be empirically inadequate for the CAPM. Some advocates of the
14 theory would argue that the risk-free rate of return in the CAPM should be derived from
15 quality long-term corporate bonds. To take a balanced approach to the risk-free rate of
16 return, the yield on long-term Treasury bonds has been used for this purpose.

APPENDIX G TO DIRECT TESTIMONY OF PAUL R. MOUL

RISK PREMIUM ANALYSIS

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The cost of equity requires recognition of the risk premium required by common equities over long-term corporate bond yields. In the case of senior capital, a company contracts for the use of long-term debt capital at a stated coupon rate for a specific period of time and in the case of preferred stock capital at a stated dividend rate, usually with provision for redemption through sinking fund requirements. In the case of senior capital, the cost rate is known with a high degree of certainty because the payment for use of this capital is a contractual obligation, and the future schedule of payments is known. In essence, the investor-expected cost of senior capital is equal to the realized return over the entire term of the issue, absent default.

The cost of equity, on the other hand, is not fixed, but rather varies with investor perception of the risk associated with the common stock. Because no precise measurement exists as to the cost of equity, informed judgment must be exercised through a study of various market factors, which motivate investors to purchase common stock. In the case of common equity, the realized return rate may vary significantly from the expected cost rate due to the uncertainty associated with earnings on common equity. This uncertainty highlights the added risk of a common equity investment.

As one would expect from traditional risk and return relationships, the cost of equity is affected by expected interest rates. As noted in Appendix F, yields on long-term corporate bonds traditionally consist of a real rate of return without regard to inflation, an increment to reflect investor perception of expected future inflation, the investment horizon shown by the term of the issue until maturity, and the credit risk associated with each rating category.

APPENDIX G TO DIRECT TESTIMONY OF PAUL R. MOUL

1 bankruptcy) is a concern to both debt and equity investors. Thus, the required yield on a
2 bond provides a benchmark or starting point with which to track and measure the cost rate
3 of common equity capital. There is no need to segment the bond yield according to its
4 components, because it is the total return demanded by investors that is important for
5 determining the risk rate differential for common equity. This is because the complete bond
6 yield provides the basis to determine the differential, and as such, consistency requires that
7 the computed differential must be applied to the complete bond yield when applying the risk
8 premium approach. To apply the risk rate differential to a partial bond yield would result in a
9 misspecification of the cost of equity because the computed differential was initially
10 determined by reference to the entire bond return.

11 The risk rate differential between the cost of equity and the yield on long-term
12 corporate bonds can be determined by reference to a comparison of holding period returns
13 (here defined as one year) computed over long time spans. This analysis assumes that
14 over long periods of time investors' expectations are on average consistent with rates of
15 return actually achieved. Accordingly, historical holding period returns must not be analyzed
16 over an unduly short period because near-term realized results may not have fulfilled
17 investors' expectations. Moreover, specific past period results may not be representative of
18 investment fundamentals expected for the future. This is especially apparent when the
19 holding period returns include negative returns, which are not representative of either
20 investor requirements of the past or investor expectations for the future. The short-run
21 phenomenon of unexpected returns (either positive or negative) demonstrates that an
22 unduly short historical period would not adequately support a risk premium analysis. It is
23 important to distinguish between investors' motivation to invest, which encompass positive
24 return expectations, and the knowledge that losses can occur. No rational investor would

APPENDIX G TO DIRECT TESTIMONY OF PAUL R. MOUL

1 forego payment for the use of capital, or expect loss of principal, as a basis for investing.
2 Investors will hold cash rather than invest with the expectation of a loss.

3 Within these constraints, page 1 of Schedule D13 provides the historical holding
4 period returns for the S&P Public Utility Index which has been independently computed and
5 the historical holding period returns for the S&P Composite Index which have been reported
6 in Stocks, Bonds, Bills and Inflation published by Ibbotson & Associates. The tabulation
7 begins with 1928 because January 1928 is the earliest monthly dividend yield for the S&P
8 Public Utility Index. I have considered all reliable data for this study to avoid the introduction
9 of a particular bias to the results. The measurement of the common equity return rate
10 differential is based upon actual capital market performance using realized results. As a
11 consequence, the underlying data for this risk premium approach can be analyzed with a
12 high degree of precision. Informed professional judgment is required only to interpret the
13 results of this study, but not to quantify the component variables.

14 The risk rate differentials for all equities, as measured by the S&P Composite, are
15 established by reference to long-term corporate bonds. For public utilities, the risk rate
16 differentials are computed with the S&P Public Utilities as compared with public utility bonds.

17 The measurement procedure used to identify the risk rate differentials consisted of
18 arithmetic means, geometric means, and medians for each series. Measures of the central
19 tendency of the results from the historical periods provide the best indication of
20 representative rates of return. In regulated ratesetting, the correct measure of the equity
21 risk premium is the arithmetic mean because a utility must expect to earn its cost of capital
22 in each year in order to provide investors with their long-term expectations. In other
23 contexts, such as pension determinations, compound rates of return, as shown by the
24 geometric means, may be appropriate. The median returns are also appropriate in

APPENDIX G TO DIRECT TESTIMONY OF PAUL R. MOUL

1 ratesetting because they are a measure of the central tendency of a single period rate of
2 return. Median values have also been considered in this analysis because they provide a
3 return, which divides the entire series of annual returns in half, and are representative of a
4 return that symbolizes, in a meaningful way, the central tendency of all annual returns
5 contained within the analysis period. Medians are regularly included in many investor-
6 influencing publications.

7 As previously noted, the arithmetic mean provides the appropriate point estimate of
8 the risk premium. As further explained in Appendix H, the long-term cost of capital in rate
9 cases requires the use of arithmetic means. To supplement my analysis, I have also used
10 the rates of return taken from the geometric mean and median for each series to provide the
11 bounds of the range to measure the risk rate differentials. While the use of the geometric
12 mean would be inappropriate for CAPM purposes due to the specification of that model, it
13 can provide a limit of the bounds for the Risk Premium approach that does not contain the
14 single-period limitation. This further analysis shows that when selecting the midpoint from a
15 range established with the geometric means and medians, the arithmetic mean is indeed a
16 reasonable measure for the long-term cost of capital. For the years 1928 through 2007, the
17 risk premiums for each class of equity are:

APPENDIX G TO DIRECT TESTIMONY OF PAUL R. MOUL

	<u>S&P Composite</u>	<u>S&P Public Utilities</u>	
1			
2			
3			
4	Arithmetic Mean	<u>5.82%</u>	<u>5.52%</u>
5			
6	Geometric Mean	4.23%	3.47%
7	Median	<u>9.27%</u>	<u>7.50%</u>
8			
9	Midpoint of Range	<u>6.75%</u>	<u>5.49%</u>
10			
11	Average of Arithmetic Mean and Midpoint of Range	<u>6.29%</u>	<u>5.51%</u>

12 The empirical evidence suggests that the common equity risk premium is higher for the S&P
13 Composite Index compared to the S&P Public Utilities.

14 If, however, specific historical periods were also analyzed in order to match more
15 closely historical fundamentals with current expectations, the results provided on page 2 of /
16 D13 should also be considered. One of these sub-periods included the 56-year period,
17 1952-2007. These years follow the historic 1951 Treasury-Federal Reserve Accord, which
18 affected monetary policy and the market for government securities.

19 A further investigation was undertaken to determine whether realignment has taken
20 place subsequent to the historic 1973 Arab Oil embargo and during the deregulation of the
21 financial markets. In each case, the public utility risk premiums were computed by using the
22 arithmetic mean, and the geometric means and medians to establish the range shown by
23 those values. The time periods covering the more recent periods 1974 through 2007 and
24 1979 through 2007 contain events subsequent to the initial oil shock and the advent of
25 monetarism as Fed policy, respectively. For the 56-year, 34-year and 29-year periods, the
26 public utility risk premiums were 6.58%, 6.08%, and 6.37% respectively, as shown by the
27 average of the specific point-estimates and the midpoint of the ranges provided on page 2 of
28 Schedule D13.

APPENDIX H TO DIRECT TESTIMONY OF PAUL R. MOUL

1

CAPITAL ASSET PRICING MODEL

2

Modern portfolio theory provides a theoretical explanation of expected returns on portfolios of securities. The Capital Asset Pricing Model ("CAPM") attempts to describe the way prices of individual securities are determined in efficient markets where information is freely available and is reflected instantaneously in security prices. The CAPM states that the expected rate of return on a security is determined by a risk-free rate of return plus a risk premium, which is proportional to the non-diversifiable (or systematic) risk of a security.

3

The CAPM theory has several unique assumptions that are not common to most other methods used to measure the cost of equity. As with other market-based approaches, the CAPM is an expectational concept. There has been significant academic research conducted that found that the empirical market line, based upon historical data, has a less steep slope and higher intercept than the theoretical market line of the CAPM. For equities with a beta less than 1.0, such as utility common stocks, the CAPM theoretical market line will underestimate the realistic expectation of investors in comparison with the empirical market line, which shows that the CAPM may potentially misspecify investors' required return.

4

The CAPM considers changing market fundamentals in a portfolio context. The balance of the investment risk, or that characterized as unsystematic, must be diversified. Some argue that diversifiable (unsystematic) risk is unimportant to investors. But this contention is not completely justified because the business and financial risk of an individual company, including regulatory risk, are widely discussed within the investment community and therefore influence investors in regulated firms. In addition, I note that the CAPM assumes that through portfolio diversification, investors will minimize the effect of the unsystematic (diversifiable) component of investment risk. Because it is not known whether

APPENDIX H TO DIRECT TESTIMONY OF PAUL R. MOUL

1 the average investor holds a well-diversified portfolio, the CAPM must also be used with
2 other models of the cost of equity.

3 To apply the traditional CAPM theory, three inputs are required: the beta coefficient
4 (" β "), a risk-free rate of return (" R_f "), and a market premium (" $R_m - R_f$ "). The cost of equity
5 stated in terms of the CAPM is:

$$6 \quad k = R_f + \beta (R_m - R_f)$$

7 As previously indicated, it is important to recognize that the academic research has
8 shown that the security market line was flatter than that predicted by the CAPM theory and it
9 had a higher intercept than the risk-free rate. These tests indicated that for portfolios with
10 betas less than 1.0, the traditional CAPM would understate the return for such stocks.
11 Likewise, for portfolios with betas above 1.0, these companies had lower returns than
12 indicated by the traditional CAPM theory. Once again, CAPM assumes that through
13 portfolio diversification investors will minimize the effect of the unsystematic (diversifiable)
14 component of investment risk. Therefore, the CAPM must also be used with other models of
15 the cost of equity, especially when it is not known whether the average public utility investor
16 holds a well-diversified portfolio.

17 Beta

18 The beta coefficient is a statistical measure, which attempts to identify the non-
19 diversifiable (systematic) risk of an individual security and measures the sensitivity of rates
20 of return on a particular security with general market movements. Under the CAPM theory,
21 a security that has a beta of 1.0 should theoretically provide a rate of return equal to the
22 return rate provided by the market. When employing stock price changes in the derivation
23 of beta, a stock with a beta of 1.0 should exhibit a movement in price, which would track the
24 movements in the overall market prices of stocks. Hence, if a particular investment has a

APPENDIX H TO DIRECT TESTIMONY OF PAUL R. MOUL

1 beta of 1.0, a one percent increase in the return on the market will result, on average, in a
2 one percent increase in the return on the particular investment. An investment, which has a
3 beta less than 1.0, is considered to be less risky than the market.

4 The beta coefficient (" β "), the one input in the CAPM application, which specifically
5 applies to an individual firm, is derived from a statistical application, which regresses the
6 returns on an individual security (dependent variable) with the returns on the market as a
7 whole (independent variable). The beta coefficients for utility companies typically describe a
8 small proportion of the total investment risk because the coefficients of determination (R^2)
9 are low.

10 Page 1 of Schedule D14 provides the betas published by Value Line. By way of
11 explanation, the Value Line beta coefficient is derived from a "straight regression" based
12 upon the percentage change in the weekly price of common stock and the percentage
13 change weekly of the New York Stock Exchange Composite average using a five-year
14 period. The raw historical beta is adjusted by Value Line for the measurement effect
15 resulting in overestimates in high beta stocks and underestimates in low beta stocks. Value
16 Line then rounds its betas to the nearest .05 increment. Value Line does not consider
17 dividends in the computation of its betas.

18 Market Premium

19 The final element necessary to apply the CAPM is the market premium. The market
20 premium by definition is the rate of return on the total market less the risk-free rate of return
21 (" $R_m - R_f$ "). In this regard, the market premium in the CAPM has been calculated from the
22 total return on the market of equities using forecast and historical data. The future market
23 return is established with forecasts by Value Line and the S&P 500 data series using
24 dividend yields and capital appreciation (i.e., capital gains yield).

APPENDIX H TO DIRECT TESTIMONY OF PAUL R. MOUL

1 With regard to the forecast data, I have relied upon the Value Line forecasts of
 2 capital appreciation and the dividend yield on the 1,700 stocks in the Value Line Survey.
 3 According to the September 12, 2008 edition of The Value Line Investment Survey
 4 Summary and Index, (see page 5 of Schedule D14) the total return on the Value Line
 5 equities is:

	<u>Dividend</u> <u>Yield</u>	+	<u>Median</u> <u>Appreciation</u> <u>Potential</u>	=	<u>Median</u> <u>Total</u> <u>Return</u>
As of September 12, 2008	2.2%	+	15.02% ¹	=	17.22%

11 The tabulation shown above provides the dividend yield and capital gains yield of the
 12 companies followed by Value Line. Another measure of the total market return is provided
 13 by the DCF return on the S&P 500 Composite index. That return is shown below.

DCF Result for the S&P 500 Composite							
D/P	(1+.5g)	+	g	=	k
3.81%	(1.0465)	+	9.30%	=	13.29%
where:	Price (P)	at	30-Apr-2009	=	872.81		
	Dividend (D)	for	1st Qtr. '09	=	8.31		
	Dividend (D)		annualized	=	33.24		
	Growth (g)		First Call EpS	=	9.30%		

14 Using these indicators, the total market return is 15.26% (17.22% + 13.29% = 30.51% ÷ 2)
 15 using both the Value Line and S&P 500 derived returns. With the 15.26% forecast market
 16 return and the 4.25% risk-free rate of return, a 11.01% (15.26% - 4.25%) market premium
 17 would be indicated using these data.

18 I have also provided market premiums that have been widely circulated among the
 19 investment and academic community, which today is published by Morningstar, Inc. These
 20 data are contained in the 2009 Ibbotson® Stocks, Bonds, Bills and Inflation ("SBBBI") Classic

¹The estimated median appreciation potential is forecast to be 75% for 3 to 5 years hence. The annual capital gains yield at the midpoint of the forecast period is 15.02% (i.e., $1.75^{.25} - 1$).

APPENDIX H TO DIRECT TESTIMONY OF PAUL R. MOUL

1 Yearbook. From the data provided on page 6 of Schedule D14, I calculate a market
2 premium using the historical common stock arithmetic mean returns of 11.7% less
3 government bond arithmetic mean returns of 6.1%. For the period 1926-2008, the market
4 premium was 5.6% (11.7% - 6.1%). I should note that the arithmetic mean must be used in
5 the CAPM because it is a single period model. It is further confirmed by Ibbotson who has
6 indicated:

Arithmetic Versus Geometric Differences

7 For use as the expected equity risk premium in the CAPM,
8 the *arithmetic* or *simple difference* of the *arithmetic* means of
9 stock market returns and riskless rates is the relevant
10 number. This is because the CAPM is an additive model
11 where the cost of capital is the sum of its parts. Therefore,
12 the CAPM expected equity risk premium must be derived by
13 arithmetic, *not geometric*, subtraction.
14

Arithmetic Versus Geometric Means

15
16 The expected equity risk premium should always be
17 calculated using the arithmetic mean. The arithmetic mean
18 is the rate of return which, when compounded over multiple
19 periods, gives the mean of the probability distribution of
20 ending wealth values. This makes the arithmetic mean
21 return appropriate for computing the cost of capital. The
22 discount rate that equates expected (mean) future values
23 with the present value of an investment is that investment's
24 cost of capital. The logic of using the discount rate as the
25 cost of capital is reinforced by noting that investors will
26 discount their (mean) ending wealth values from an
27 investment back to the present using the arithmetic mean,
28 for the reason given above. They will therefore require such
29 an expected (mean) return prospectively (that is, in the
30 present looking toward the future) to commit their capital to
31 the investment. (Stocks, Bonds, Bills and Inflation - 1996
32 Yearbook, pages 153-154)
33
34

35 Also shown on page 6 of Schedule D14 is the long-horizon expected market
36 premiums of 6.5% also published in the SBBI Classic Yearbook. An average of the
37 historical and expected SBBI market premium is 6.05% ($5.6\% + 6.5\% = 12.1\% \div 2$).

38 For the CAPM, a market premium of 8.53% ($6.05\% + 11.01\% = 17.06\% \div 2$) would
39 be reasonable, which is the average of the 6.05% SBBI data and the 11.01% Value Line

APPENDIX H TO DIRECT TESTIMONY OF PAUL R. MOUL

1 and S&P 500 data.

APPENDIX I TO DIRECT TESTIMONY OF PAUL R. MOUL

1

COMPARABLE EARNINGS APPROACH

2

Value Line's analysis of the companies that it follows includes a wide range of financial and market variables, including nine items that provide ratings for each company.

3

4

From these nine items, one category has been removed dealing with industry performance

5

because, under approach employed, the particular business type is not significant. In

6

addition, two categories have been ignored that deal with estimates of current earnings and

7

dividends because they are not useful for comparative purposes. The remaining six

8

categories provide relevant measures to establish comparability. The definitions for each of

9

the six criteria (from the Value Line Investment Survey - Subscriber Guide) follow:

10

Timeliness Rank

11

12

The rank for a stock's probable relative market performance in the year ahead. Stocks ranked 1 (Highest) or 2 (Above Average) are likely to outpace the year-ahead market. Those ranked 4 (Below Average) or 5 (Lowest) are not expected to outperform most stocks over the next 12 months. Stocks ranked 3 (Average) will probably advance or decline with the market in the year ahead. Investors should try to limit purchases to stocks ranked 1 (Highest) or 2 (Above Average) for Timeliness.

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Safety Rank

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A measure of potential risk associated with individual common stocks rather than large diversified portfolios (for which Beta is good risk measure). Safety is based on the stability of price, which includes sensitivity to the market (see Beta) as well as the stock's inherent volatility, adjusted for trend and other factors including company size, the penetration of its markets, product market volatility, the degree of financial leverage, the earnings quality, and the overall condition of the balance sheet. Safety Ranks range from 1 (Highest) to 5 (Lowest). Conservative investors should try to limit purchases to equities ranked 1 (Highest) or 2 (Above Average) for Safety.

APPENDIX I TO DIRECT TESTIMONY OF PAUL R. MOUL

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Financial Strength

The financial strength of each of the more than 1,600 companies in the VS II data base is rated relative to all the others. The ratings range from A++ to C in nine steps. (For screening purposes, think of an A rating as "greater than" a B). Companies that have the best relative financial strength are given an A++ rating, indicating ability to weather hard times better than the vast majority of other companies. Those who don't quite merit the top rating are given an A+ grade, and so on. A rating as low as C++ is considered satisfactory. A rating of C+ is well below average, and C is reserved for companies with very serious financial problems. The ratings are based upon a computer analysis of a number of key variables that determine (a) financial leverage, (b) business risk, and (c) company size, plus the judgment of Value Line's analysts and senior editors regarding factors that cannot be quantified across-the-board for companies. The primary variables that are indexed and studied include equity coverage of debt, equity coverage of intangibles, "quick ratio", accounting methods, variability of return, fixed charge coverage, stock price stability, and company size.

Price Stability Index

An index based upon a ranking of the weekly percent changes in the price of the stock over the last five years. The lower the standard deviation of the changes, the more stable the stock. Stocks ranking in the top 5% (lowest standard deviations) carry a Price Stability Index of 100; the next 5%, 95; and so on down to 5. One standard deviation is the range around the average weekly percent change in the price that encompasses about two thirds of all the weekly percent change figures over the last five years. When the range is wide, the standard deviation is high and the stock's Price Stability Index is low.

Beta

A measure of the sensitivity of the stock's price to overall fluctuations in the New York Stock Exchange Composite Average. A Beta of 1.50 indicates that a stock tends to rise (or fall) 50% more than the New York Stock Exchange Composite Average. Use Beta to measure the stock market risk inherent in any diversified portfolio of, say, 15 or more companies. Otherwise, use the Safety Rank, which measures total risk inherent in an equity, including that portion attributable to market fluctuations. Beta is derived from a least squares regression analysis between weekly

APPENDIX I TO DIRECT TESTIMONY OF PAUL R. MOUL

1 percent changes in the price of a stock and weekly percent
2 changes in the NYSE Average over a period of five years.
3 In the case of shorter price histories, a smaller time period is
4 used, but two years is the minimum. The Betas are
5 periodically adjusted for their long-term tendency to regress
6 toward 1.00.

7 8 Technical Rank

9
10 A prediction of relative price movement, primarily over the
11 next three to six months. It is a function of price action
12 relative to all stocks followed by Value Line. Stocks ranked
13 1 (Highest) or 2 (Above Average) are likely to outpace the
14 market. Those ranked 4 (Below Average) or 5 (Lowest) are
15 not expected to outperform most stocks over the next six
16 months. Stocks ranked 3 (Average) will probably advance
17 or decline with the market. Investors should use the
18 Technical and Timeliness Ranks as complements to one
19 another.

